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# Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

# ORIGINAL

AUG 27 2001

In the	e Matter of	)	FERENAL COMMUNICATIONS COMMINISTON OPPICE OF THE SECRETARY
Table Digit	ndment of Section 73.622(b) e of Allotments, al Television Broadcast Stations rleston, South Carolina)	) ) ) )	MM Docket NoRM
То:	Chief, Allocations Branch Policy and Rules Division Mass Media Bureau		

# PETITION FOR RULE MAKING TO AMEND THE DTV TABLE OF ALLOTMENTS

Media General Communications, Inc. ("Media General"), licensee of WCBD-TV, Charleston, South Carolina, by its attorneys and pursuant to Sections 1.401 and 73.622(a) of the Commission's Rules, hereby respectfully petitions the Commission to institute a rulemaking to amend Section 73.622(b), the DTV Table of Allotments, by substituting Channel 50 as WCBD-TV's paired DTV allocation for the transition period in lieu of Channel 59, as originally allotted.

Specifically, Media General proposes that the Commission amend the DTV Table of Allotments as follows:

 Present
 Proposed

 Charleston, SC
 35, 40, \*49, 52, 53, 59
 35, 40, \*49, 50, 52, 253

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01-242

<sup>&</sup>lt;sup>1</sup> 47 C.F.R. §§ 1.401, 73.622(a) (2000).

On June 25, 2001, the Commission issued a Notice of Proposed Rule Making proposing the substitution of DTV Channel 47 for Channel 52 for use by WCSC-TV. Amendment of Section 73.622(b), Table of Allotments, Digital Television Broadcast Stations (Charleston, South

WCBD-TV serves the Charleston DMA, which is ranked 103rd in the United States.<sup>3</sup>
WCBD-TV operates on NTSC Channel 2 and its paired DTV allocation is Channel 59.<sup>4</sup> By this
Petition for Rule Making, Media General seeks to amend the DTV Table of Allotments to enable
WCBD-DT to commence its DTV operations on "core" Channel 50.

In conjunction with the DTV transition, the Commission has designated Channels 2-51 as the core television spectrum and will reclaim Channels 52-69 for new services at the end of the DTV transition. As a result, at the end of the DTV transition, Media General must relocate WCBD-TV's DTV operations from out-of-core Channel 59 either to its NTSC Channel 2, which is undesirable due to the potential for impulse noise on DTV Channel 2, or to another core channel, which would require the construction of a new DTV transmission system at an additional cost of up to two million dollars.

The Commission already has "recognize[d] the additional burden placed on licensees with out-of-core DTV allotments." Accordingly, "to the extent that in-core channels become available during the transition, we will attempt to further reduce the number of out-of-core allotments in any future amendments to the Table." In accordance with this policy, the Commission has granted numerous petitions for rule making proposing amendments to the DTV Table of Allotments to

Carolina), *Notice of Proposed Rule Making*, MM Docket No. 01-128, RM 10133, 2001 FCC Lexis 3381 (rel. June 25, 2001). The instant proposal and the proposal in MM Docket No. 01-128 are technically compatible.

BROADCASTING & CABLE YEARBOOK 2001, B-171 (2001).

FCC File No. BPCDT-19991025ADT.

See Reallocation and Service Rules for the 698-746 MHz Spectrum Band (Television Channels 52-59), Notice of Proposed Rule Making, GN Docket No. 01-74, 2001 FCC Lexis 718, ¶ 5 (rel. Mar. 28, 2001) ("Television Channels 52-59").

Advanced Television Systems and Their Impact Upon the Existing Television Broadcast Service, *Memorandum Opinion and Order on Reconsideration of the Sixth Report and Order*, 13 FCC Rcd 7418, ¶ 55 (1998).

<sup>&</sup>lt;sup>7</sup> Id.

substitute core allotments for out-of-core allotments.<sup>8</sup> In doing so, the Commission has explained that such channel substitutions serve the public interest by enabling stations to commence and continue operations on core channels after the end of the DTV transition, thereby avoiding the need to construct two sets of digital transmission facilities.<sup>9</sup>

Similarly, Media General's proposed channel substitution would permit WCBD-DT to commence DTV operations on a core channel and construct only one set of digital transmission facilities. Grant of this channel substitution therefore would permit WCBD-TV to reduce the costs of the DTV transition, which would be consistent with Commission rules and policies designed to assist smaller market stations by reducing the costs of the DTV transition. Accordingly, issuance of a Notice of Proposed Rule Making and grant of the proposed amendment would serve the public interest and achieve an efficient use of spectrum.

The proposed channel substitution also would advance the Commission's goal of recovering non-core spectrum for auction and reallocation as required by Section 309(j)(14) of the

<sup>&</sup>lt;sup>8</sup> See, e.g., La Crosse, Wisconsin, 16 FCC Rcd 4647 (2001); Lexington, Kentucky, 16 FCC Rcd 3118 (2001); Thomasville, Georgia, 15 FCC Rcd 18347 (2000); Norfolk, Virginia, 15 FCC Rcd 17146 (2000).

See, e.g., La Crosse, Wisconsin, 16 FCC Rcd 4647 at ¶ 2 ("We believe the public interest would be served by adopting the proposed substitution of DTV 41 for DTV channel 53 since it will permit station WKBT-TV to continue operation on a [sic] in-core channel at the end of the DTV transition period); Lexington, Kentucky, 16 FCC Rcd 3118 at ¶ 4 ("we believe the public interest would be served by substituting DTV channel 5 for DTV channel 59 since it will enable station WKYT-TV to operate on a core allotment and construct only one set of digital transmission facilities"); Norfolk, Virginia, 5 FCC Rcd 17146 at ¶ 2 ("We believe the public interest would be served by substituting DTV Channel 40 for DTV Channel 58 since it will enable station WTKR to continue to broadcast on its transitional in-core DTV channel after the transition period has ended).

See Advanced Television Systems and Their Impact Upon the Existing Television Broadcast Service, *Fifth Report and Order*, 12 FCC Rcd 12809, ¶ 78 (1997) (adopting the staggered DTV construction schedule, which will "help keep costs lower for smaller market stations").

Communications Act.<sup>11</sup> To date, the Commission has adopted licensing and service rules for the reallocation of Channels 60-69 (the "Upper 700 MHz Band") to commercial and public safety services.<sup>12</sup> The Commission is engaged in extensive efforts to clear broadcast operations in the Upper 700 MHz Band and on adjacent Channel 59 prior to the end of the DTV transition to permit the unencumbered introduction of innovative new wireless services.<sup>13</sup> The Commission also is engaged in a rule making proceeding regarding licensing and service rules for the reallocation of Channels 52-59.<sup>14</sup> Accordingly, grant of the proposed channel substitution would facilitate and expedite the Commission's efforts to reallocate non-core spectrum by permitting WCBD-DT to vacate Channel 59 prior to the end of the DTV transition.

As the attached Technical Statement of du Treil, Lundin & Rackley ("Technical Statement") demonstrates, the proposed channel substitution complies with the Commission's technical rules. WCBD-DT's proposed service area encompasses its community of license as required by the Commission's rules, and the proposed allotment parameters comply with the Commission's *de minimis* interference standard.<sup>15</sup> The proposed channel substitution also will not impact any co-

<sup>47</sup> U.S.C. § 309(j)(14) (2000) (requiring the Commission to auction spectrum recaptured from broadcast television as a result of the DTV transition).

See Television Channels 52-59, 2001 FCC Lexis 1718 at ¶ 6; Service Rules for the 746-764 and 776-794 MHz Bands, and Revisions to Part 27 of the Commission's Rules, WT Docket No. 99-168, Third Report and Order, 16 FCC Rcd 2703 (2001) ("Third Report and Order"); Service Rules for the 746-764 and 776-794 MHz Bands, and Revisions to Part 27 of the Commission's Rules, Second Memorandum Opinion and Order, 16 FCC Rcd 1239 (2001); Service Rules for the 746-764 and 776-794 MHz Bands, and Revisions to Part 27 of the Commission's Rules, Memorandum Opinion and Order and Further Notice of Proposed Rule Making, 15 FCC Rcd 20845 (2000).

See Third Report and Order, 16 FCC Rcd 2703 at ¶ 1 (adopting "mechanisms and mak[ing] determinations intended to facilitate the clearing of the 740-806 MHz [Channels 59-69] band to allow for the introduction of new wireless services, and to promote the early transition of analog television licensees to digital television service").

See Television Channels 52-59, 2001 FCC Lexis 1718 at ¶ 5.

<sup>47</sup> C.F.R. §73.623(c); see Technical Statement.

channel low power television and translator stations, including any that may be eligible for Class A status.<sup>16</sup>

Media General certifies that upon grant of the requested amendment to the DTV Table of Allotments, it promptly will submit an application for a construction permit to operate WCBD-DT on Channel 50 in accordance with applicable Commission rules and policies governing construction and commencement of operation.

Accordingly, for the foregoing reasons, Media General respectfully requests that the Commission amend Section 73.622(b) of its Rules to substitute Channel 50 for Channel 59 for use by WCBD-DT in Charleston, South Carolina. Adoption of this proposal would serve the public interest by permitting WCBD-DT to commence operations on a core channel and facilitating the reallocation of non-core spectrum prior to the end of the DTV transition.

Respectfully submitted,

MEDIA GENERAL COMMUNICATIONS, INC.

By:

John R. Feore, Jr.

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Dated: August 27, 2001

See Technical Statement.

**ATTACHMENT** 

**Technical Statement** 

TECHNICAL EXHIBIT
PREPARED IN SUPPORT OF A
PETITION FOR RULE MAKING TO
MODIFY THE DTV ALLOTMENT TABLE
DTV STATION WCBD-DT
FACILITY ID: 10587
CHARLESTON, SOUTH CAROLINA

#### Technical Summary

This technical narrative and associated exhibits have been prepared on behalf of Media General Communications, Inc. in support of a Petition for Rule Making to modify the DTV allotment of station WCBD-DT at Charleston, South Carolina, from channel 59 to channel 50.

The Federal Communications Commission (FCC) assigned UHF channel 59 as WCBD-TV's DTV allotment in the Memorandum, Opinion and Order (MO&O) concerning reconsideration of the  $6^{\rm th}$  Report and Order in MM Docket No. 87-268.

The FCC assigned an ERP of 1000 kW-DA at an antenna radiation center height above average terrain (HAAT) of 594 meters. However, station WCBD-DT proposes to use UHF channel 50 for its DTV facility.

Station WCBD-DT wishes to operate on channel 50 in order to operate on an "in core" channel. By changing channels now, WCBD-DT will eliminate the need to purchase an entire second DTV transmission system at the end of the transition period. For this reason, the FCC is respectfully requested to change WCBD-TV's DTV allotment from channel 59 to channel 50.

DTV channel 50 can be substituted and allotted to Charleston, South Carolina in compliance with the principle community coverage requirements of Section 73.625(a) at reference coordinates Latitude 32°56′24″, Longitude 79°41′45″. In addition, operation on DTV channel 50 appears possible with an effective radiated power (ERP) of up to 1000 kW utilizing a non-directional antenna and an antenna height above average

Page 2

Charleston, South Carolina

terrain (HAAT) of 561 meters. The proposed channel change is acceptable under the 2 percent criterion for de minimis impact applicable to DTV allotment modifications under Section 73.623(c)(2).

The proposed facilities (ERP 1000 kW/HAAT 561 meters) do not exceed the facilities which were allotted to station WCBD-DT. Thus, it is proposed to modify the Charleston DTV allotment by specifying a DTV allotment on channel 50 with the following specifications:

State & City	DTV Channel	DTV ERP (kW)	Antenna HAAT (m)
SC, Charleston	50	1000	561

It is also proposed to amend the DTV Table of Allotments, Section 73.622(b) of the Commission's Rules, as follows:

#### Channel No.

<u>City</u>		
Charleston	SC	

Present

Proposed 35,40,\*49,52,53,59 35,40,\*49,50,52,53

It is proposed to allot DTV channel 50 at Latitude 32°56′24", Longitude 79°41′45". It is proposed to operate with an antenna radiation center height above mean sea level (RCAMSL) of 565 meters, an antenna radiation center height above average terrain of (HAAT) of 561 meters and a non-directional ERP of 1000 kW.

Figure 1 is a separation study toward other NTSC and DTV allotments based on a 161 kilometer "buffer". Although the separation requirements are only applicable to new DTV allotments, they can be used as an indication of which stations have the potential of receiving interference from the proposed channel 50 DTV allotment.

Figure 2 provides a summary of interference and service for the proposed channel 50 allotment. Determination

Page 3 Charleston, South Carolina

of interference and service was based on the procedures outlined in OET Bulletin No. 69 and criteria contained in Sections 73.622 and 73.623 of the FCC's rules. <sup>1</sup> It is believed that the proposed channel 50 operation is in full compliance with the FCC's 2%/10% interference criteria.

Figure 3 is a map which depicts the 41 dBu (noise limited) and 48 dBu (city coverage) contours for the proposed channel 50 DTV operation. As shown, all of Charleston is located within the 48 dBu contour. Therefore, the proposed channel 50 DTV allotment will comply with the city coverage requirements contained in Section 73.625(a).

Studies indicate the proposed DTV channel 50 operation is involved in contour overlap with LPTV station WGSA-LP on channel 50 at Savannah. However, an interference study was prepared with respect to WGSA-LP based on the Longley-Rice propagation model and procedures outlined in OET-69 bulletin. Based on our studies the proposed WCBD-DT operation would not cause any interference to any persons within the WGSA-LP service area. Therefore it is believed the proposed WCBD-DT operation complies with the FCC interference criteria with respect to LPTV and Class A stations. Figure 4 is a printout of the OET-69 interference calculations with respect to WGSA-LP.

#### US-Canadian/US-Mexican TV Agreement Compliance

The proposed channel 50 operation will be located over 1000 kilometers from the closest point of the US-Canadian common border and the US-Mexican common border, therefore coordination with either country is not necessary.

The du Treil, Lundin & Rackley, Inc. DTV interference analysis program is based on the program and procedures outlined by the FCC in the Sixth Report and Order; subsequent Memorandum Opinion and Order; and FCC OET Bulletin No. 69. A nominal grid size resolution of 2 km\_was employed. An Alpha based processor computer system was employed. The results have been found to be in very close agreement with the results of the FCC implementation of OET Bulletin No. 69.

**Consulting Engineers** 

Page 4 Charleston, South Carolina

#### Conclusion

UHF DTV channel 50 can be substituted for the current DTV channel 59 allotment at Charleston, South Carolina in compliance with the FCC's rules concerning DTV allotment changes.

du Treil, Lundin & Rackley, Inc. 201 Fletcher Avenue Sarasota, Florida 34237 (941) 329-6000 JERRY@DLR.COM

August 23, 2001

#### Figure 1 Sheet 1 of 2

SHORT1

244.6

CLEAR

24.1/96.6

Separation Buffer 161 km

FCC TV DB Date : 08/20/01

#### DTV - TV Separation Study

Job Title :WCBD-DT

RALEIGH

ALLOC. NC -

WFXG AUGUSTA

LIC NC BLCT -19950925 II 549

WRAZ

LIC

Zone : 2

Channel 50 (686-692 MHz) Coordinates: 32-56-24 79-41-45 Channel ERP(kW) Latitude Bear. Dist. Status St FCC File No. Zone HAAT(m) Longitude True (km) (km) \_\_\_\_\_\_ WRLK-T COLUMBIA \*35(+) 570 34-07-07 319.1 174.29 24.1/96.6 LIC SC BMLET -20001023 II 316 80-56-12 77.69 CLEAR WRLK-T COLUMBIA WMMP CHARLESTON 36(+) 3310 DA 32-47-15 220.4 22.24 24.1/96.6 LIC SC BLCT -19970627 II 256 79-51-00 1.86 CLOSE WFXB MYRTLE BEACH 43(+) 5000 DA 34-11-19 18.7 146.44 24.1/96.6 LIC SC BLCT -19970711 II 463 79-11-00 49.84 CLEAR 47(o) .000 34-01-56 316.4 168.51 II 0 80-57-22 71.91 COLUMBIA 24.1/96.6 ALLOC. SC -960722 COLUMBIA 47(o) 1500 DA 34-02-39 315.8 172.16 24.1/96.6 APP SC BPCT -19960722 II 174 80-59-52 75.56 50(o) 146 DA 32-04-21 233.7 161.73 WGSA-L SAVANNAH

LIC GA BLTTL -19990413 0 81-04-45 -82.87

II 0

50(+) 5000 35-40-35 19.0 321.78

ROCKINGHAM 53(o) .000 34-56-30 358.3 222.14 24.1/96.6 NC - II 0 79-46-12 125.54 CLEAR

GA BLCT -19910603 II 385 81-50-06 109.81 CLEAR

WACH COLUMBIA 57(-) 5000 DA 34-02-39 315.8 172.16 24.1/96.6 LIC SC BLCT -19890215 II 193 80-59-52 75.56 CLEAR

54(-) 2510 DA 33-25-00 285.5 206.41

78-32-09 77.18

Interference calculations were prepared with respect to WGSA-LP, based on the procedures outlined in OET-69 Bulletin. Results of the studies indicate no prohibited interference is predicted.

#### Figure 1 Sheet 2 of 2

#### DTV - DTV Separation Study

Job Title :WCBD-DT Separation Buffer 161 km

Zone : 2

Channel 50 (686-692 MHz) Coordinates: 32-56-24 79-41-45

0110111110	33 (333 322 1222)			V V			
Status	City St FCC File No.	Zone	HAAT(m)	Longitude	True	(km)	(km)
				32-55-28	191.1	1.76	24.0/110.0 CLEAR
WITV-D CP	CHARLESTON SC BPEDT -2000042		1000 DA 521				24.0/110.0 CLEAR
DWAXN DTVALT	KANNAPOLIS NC	50 II	50 300	35-15-41 80-43-38			
WAXN CP	KANNAPOLIS NC BPCDT -1999040			35-15-41 80-43-38			
DWGNM DTVALT	MACON GA	50 II	50 185				223.7 CLEAR
WGNM APP	MACON GA BPCDT -1999102		1000 DA 208	32-45-51 83-33-32			223.7 CLEAR
DWFXG DTVALT	AUGUSTA GA	51 II		33-25-00 81-50-06			24.0/110.0 CLEAR
WFXG-D CP	AUGUSTA GA BPCDT -1999102			33-25-00 81-50-06			24.0/110.0 CLEAR

# TECHNICAL EXHIBIT PREPARED IN SUPPORT OF PETITION FOR RULE MAKING TO MODIFY THE DTV ALLOTMENT TABLE CHARLESTON, SOUTH CAROLINA

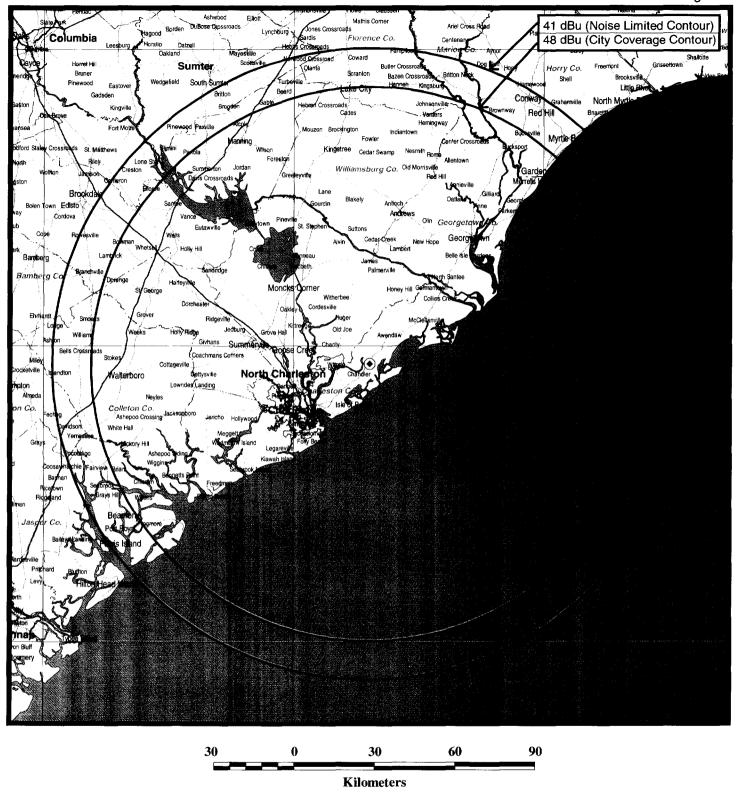
#### Interference and Service Summary

#### I. Interference Caused

	<u> </u>			
		Unique		
Protected	FCC Service	Interference		
Station	Population	Population		
WMMP, NTSC Ch. 36	No interference			
Charleston, SC	caused			
WITV-DT, DTV Ch. 49				
Charleston, SC				
Allotment	825,044	334 (0.04%)		
CP (BPEDT-20000428ACL)	825,044	77 (0.01%)		
WGNM-DT, DTV Ch. 50				
Macon, GA				
Allotment	253,939	0 (0.00%)		
App. (BPCDT-19991029AFL)	253,939	8 (0.00%)		
WAXN-DT, DTV Ch. 50				
Kannapolis, NC				
Allotment	1,496,727	1,311 (0.09%)		
CP (BPCDT-19990402KF)	1,496,727	3,483 (0.23%)		
WRAZ, NTSC Ch. 50				
Raleigh, NC	2,003,074	4,936 (0.25%)		
WFXG-DT, DTV Ch. 51				
Augusta, GA	No interference			
Allotment	caused			
CP (BPCDT-19991027AAX)				

#### II. Service

II. DCIVICO					
	Population within				
Within Noise-Limited Contour	846,447				
Not Affected by Terrain Losses	846,447				
Lost to NTSC Interference	0				
Lost to DTV Interference	0				
Total Service	846,447				



### PREDICTED COVERAGE CONTOURS

DTV STATION WCBD-DT CHALESTON, SOUTH CAROLINA CH 50 1000 KW 561 M

du Treil, Lundin & Rackley, Inc. Sarasota, Florida

## OET Bulletin No. 69 Interference Calculations with respect to Class A station WGSA-CA

Study Date: 20010823 INTERFERENCE CAUSED CELL SIZE : 2.00

Using offset in determining thresholds

Per 6th Report & Order and FCC OET-69 Bulletin

\*\*\*\*\*\*\*\*

WGSA-CA 32-04-21 081-04-45 50(Z) 146.000 kw 119 m DA 50.0 % 75.0 dBu SAVANNAH GA

LIC BLTTL19990413JD

1.00 1.00 0.98 0.95 0.91 0.87 0.82 0.76 0.71 0.66 0.63 0.60 0.60 0.62 0.64 0.66 0.67 0.67 0.67 0.66 0.64 0.62 0.60 0.61 0.63 0.66 0.71 0.76 0.82 0.87 0.91 0.95 0.98

Ref Az: 330.0

Using DEFAULT vertical antenna pattern

Area Pop within Noise Limited Contour 2062.573 230980 not affected by terrain losses 2062.573 230980

WCBD-T 32-56-24 079-41-45 50(N) 1000.000 kw 565 m 10.0 % 42.0 dBu

CHARLESTON SC

CP BPCDT19991025ADT

Using DEFAULT vertical antenna pattern

D/U Baseline: 34.00

Area Pop Interference 0 0

\*\*\*\*\*\*\*

WGSA-LP 32-02-48 081-04-42 50(Z) 60.000 kw 142 m DA 50.0 % 75.0 dBu SAVANNAH BPTTL20010112AAJ APP 1.00 1.00 0.98 0.95 0.91 0.87 0.82 0.76 0.71 0.66 0.63 0.61 0.60 0.60 0.62 0.64 0.66 0.67 0.64 0.67 0.67 0.66 0.62 0.60  $0.60 \quad 0.61 \quad 0.63 \quad 0.66 \quad 0.71 \quad 0.76 \quad 0.82 \quad 0.87 \quad 0.91 \quad 0.95 \quad 0.98$ 

Ref Az: 330.0

Using DEFAULT vertical antenna pattern

Area Pop within Noise Limited Contour 1592.285 216369 not affected by terrain losses 1592.285 216369

WCBD-T 32-56-24 079-41-45 50(N) 1000.000 kw 565 m 10.0 % 42.0 dBu

CHARLESTON SC CP BPCDT19991025ADT

Using DEFAULT vertical antenna pattern

D/U Baseline: 34.00

Area Pop Interference 0 0